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Title of meeting:

Cabinet Member for Housing Decision Making

Date of meeting:

21st October 2019

Subject:

Homelessness Strategy 2018-2023

Report by:

James Hill, Director of Housing, Neighbourhood and Building

Services

Wards affected:

Αll

Key decision:

No

Full Council decision:

No

1. Purpose of report

1.1. To present the updated final homelessness strategy which outlines Portsmouth's preventative approach to understanding and responding to customers and residents who face homelessness.

2. Recommendations

2.1. To endorse the council's Homelessness Strategy 2018-2023 and associated action plan.

3. **Background**

- 3.1. There is a duty on all local authorities to provide an advice service to all homeless people and those at risk of homelessness. Part VII of the Housing Act 1996 defines homelessness as a person who has no accommodation available for his occupation which they are entitled to occupy, have an expressed or implied licence to occupy, or can occupy by any enactment or rule of law. A person is also homeless if they have accommodation but cannot secure entry to it.
- 3.2. Homelessness impacts on all Portsmouth residents and those with a local connection to the city who are homeless or threatened with homelessness.
- 3.3. Between April 2016 and March 2018, 2,382 homeless applications were made to the authority, with almost 50% resulting from a private rented sector tenancy ending.
- 3.4. A related, but separate issue is rough sleeping, and Portsmouth has seen a significant increase in the number of people sleeping on the city's streets over the last decade. In November 2017, 42 people were identified as rough sleeping during the Annual Rough Sleeping Count. This strategy should be read in conjunction with Portsmouth's Street Homelessness and Rough

Sleeping Strategy 2018 - 2020, which was agreed by councillors on 11th September 2018.

4. Legislative requirements

- 4.1. The Homelessness Act 2002 gave housing authorities the power to carry out a homelessness review for their area and formulate and publish a homelessness strategy. The council's most recent homelessness strategy ran from 2008 2013.
- 4.2. An exemption from this requirement was granted for 'excellent authorities', who included Portsmouth, but this was revoked by the Local Audit and Accountability Act (2014) and all housing authorities are now required to publish a homelessness strategy.
- 4.3. Following the implementation of the Homelessness Reduction Act 2017, which introduced additional duties for the housing authority and its partner agencies, the council drafted a new strategy which supports a co-ordinated multi-agency approach to the prevention and relief of homelessness.
- 4.4.To be effective, the homelessness strategy will need to be based upon realistic assumptions and be jointly owned with partners, who share in the responsibility for its delivery.
- 4.5. The strategic vision: "Working Together to Prevent Homelessness" supports the corporate plan to help customers and residents live healthy, safe and independent lives.

5. Consultation

- 5.1. The draft Homelessness Strategy 2018-2013 was agreed by the Cabinet Member for Housing on 29th January 2019 and was then consulted upon. Consultation on this strategy took place between 30th January and 30th April 2019.
- 5.2. The council asked to hear from anyone who has an interest in the issues surrounding homelessness in the city, either in response to this draft strategy, or with other constructive information which could have been used to form the final strategy and action plan.
- 5.3. The council received eight substantive responses by email, of which three came from other functions within the council, and no responses in writing.
- 5.4. A key theme found across the consultation feedback related to the need for closer working relationships between agencies, for example between the local authority and the private sector, between statutory agencies and non-statutory agencies, and between health and learning disability services and homelessness services.
- 5.5. A further, prevalent theme of the consultation responses was an emphasis of the importance of considering the specific needs of certain groups of people,

for example those with autism, learning disabilities, physical and mental health problems, or rough sleepers. Responses highlighted the need to understand how such characteristics could affect people when homeless, and to understand what support people might need in order to effectively sustain accommodation.

- 5.6. These themes from the feedback has influenced the final strategy. Section 5 of the strategy details how housing assessments and housing plans for those threatened with or experiencing homelessness should be informed by the individual needs of that person, and by the views of any relevant professionals or supporting agencies. They should be holistic, taking into account any specific vulnerabilities or support needs that might relate to such characteristics as learning disabilities, health problems or substance misuse issues
- 5.7. The action plan underscores the need for closer working between partner agencies (for example actions number 2 and 9), and the need to tailor assistance according to the specific needs of applicants (for example actions number 14 and 15, which were both added following consultation).

6. **Strategy**

- 6.1. In line with the corporate vision, and in response to the problems of rough sleeping, the city council has developed a model ('Accommodation First, Not Accommodation Only') and a strategy (the Street Homelessness and Rough Sleeping Partnership Strategy 2018-2020) that informs the approach to supporting anyone facing homelessness in the city. This strategy recognises that people often need more than just a place to live to be able to live healthy, safe and independent lives.
- 6.2. It is vital to work together to tackle the causes and effects of homelessness. This model captures the commitment evident across the city already to provide help and support through the various agencies and community support available. The city council want to build on this to enhance, support and coordinate the city to work together to prevent homelessness.
- 6.3. To achieve this, five key aims of the strategy have been identified:-
- 6.3.1. Prevent Homelessness
- 6.3.2. Reduce rough sleeping
- 6.3.3. Relieve homelessness
- 6.3.4. Sustain tenancies
- 6.3.5. Direct the strategy
- 6.4. The city council is committed to working together to prevent and relieve homelessness in Portsmouth wherever possible, and the strategy has identified 15 action points as follows:

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Proposed Action	Strategic Priorities	Timescale
Reduce the use of B&Bs and hotel as emergency temporary accommodation.	3	Already started. Complete end 2020/21
2. Develop the working relationship between partner agencies to inform and develop practical and effective Personalised Housing Plans (PHPs)	1,5	Ongoing
 Work with advice services to make sure more residents at risk of homelessness are identified at an early stage, when support could prevent homelessness. 	1,2	Ongoing
4. Work closely with welfare benefit teams to be able to work proactively in the prevention of homelessness situations arising.	1	Ongoing
Identify and develop collaborative working with statutory services.	4	Ongoing
6. Work with the private rental sector to explore how additional advice, support or guidance could increase availability and affordability for tenants	3,4	Autumn 2019 onwards
7. Explore innovative funding solutions to help people access private rented sector.	3	2020
8. Use our learning from the review of supported housing services to inform the contract and commissioning process of all supported housing services.	4,5	Already started. Complete by summer 2020
 Develop working relationships between different partner and stakeholder groups, including policies and procedures, to work together to help prevent homelessness or sustain accommodation. 	5	Already started, ongoing
10. Explore the potential to extend the Local Authority Housing tenancy management approach to offer similar support in the private rented sector.	1	2020
11. Clearly signpost rent deposit schemes available to those who become homeless.	1,3	Autumn 2019- Spring 2020
12. Understand the role guarantors have in helping people facing homeless to access the private rent sector.	1,3	Autumn 2019- Spring 2020
13. Increase information for landlords and tenants on good tenancy management with the aim of reducing homelessness.	1,4	Ongoing
14. Ensure members of council staff have a good understanding of the particular needs of certain client groups (e.g. people with learning disabilities, autism, mental health problems, and those experiencing domestic abuse) and deliver services accordingly.	3	Ongoing
15. Understand the specific housing related needs of those who are experiencing or have experienced domestic abuse, and shape services accordingly.	3,4	Ongoing

7. Reasons for recommendations

- 7.1. To ensure that the council's homelessness strategy is up to date and meets the needs of the customers and residents of Portsmouth.
- 7.2. To outline the strategic actions that the council, working in partnership with others agencies, community groups and providers, will take to tackle and minimise homelessness, and its impacts, as much as possible.
- 7.3. To ensure the council continues to meet the statutory duties under Housing Act 1996 (as amended) and Homeless Reduction Act 2017 and supports the most vulnerable in society.

8. Equality Impact Assessment (EIA)

6.1 Following the feedback from the consultation, a full Equalities Impact Assessment of this strategy has been written and is attached in Appendix 2.

9. City Solicitor's comments

- 9.1. Under the Homelessness Act 2002 all local housing authorities must have in place a homelessness strategy based on a review of all forms of homelessness in their area. The strategy must set out the authority's plans for the prevention of homelessness and for securing that sufficient accommodation and support are or will be available for people who become homeless or who are at risk of becoming so.
- 9.2. The strategy must be kept under review and regard had, when modifying it, the local housing authority must have regard to its current allocation scheme and tenancy strategy.
- 9.3. Before modifying a homelessness strategy, the authority must consult such public or local authorities, voluntary organisations or other persons as they consider appropriate.
- 9.4. Following legislative changes, in particular the introduction of the Homelessness Reduction Act 2017, it is appropriate for the City Council to review, consult on and modify its strategy. Non-statutory guidance in relation to local housing authorities' homelessness duties has recently been updated to reflect these legislative changes and provide an outline of the powers, duties and obligations on housing authorities - "Homelessness Code of Guidance for Local Authorities" 2018.
- 9.5. The Cabinet Member has authority to approve the recommendations set out in this report in order to meet the authority's statutory obligations.

10. Director of Finance comments

10.1. There are no direct financial implications as a result of approving this Homelessness Strategy.

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10.2. The costs of the consultation were met from the existing cash limited budget.

Signed by:				
James Hill,	Director of Housing,	Neighbourhood	and Building Servic	es

Appendices:

Appendix 1 - Final Homelessness Strategy 2018-2023

Appendix 2 - Equalities Impact Assessment

Background list of documents: Section 100D of the Local Government Act 1972

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Title of document	Location
Housing Act 1996	https://www.legislation.gov.uk/ukpga/ 1996/52/contents
Homelessness Act 2002	https://www.legislation.gov.uk/ukpga/ 2002/7/contents
Homelessness Reduction Act 2017	http://www.legislation.gov.uk/ukpga/ 2017/13/contents/enacted
Portsmouth City Council's Street Homeless and Rough Sleepers Partnership Strategy 2018-2020	https://democracy.portsmouth.gov.uk /ieListDocuments.aspx?Cld=152&Ml d=4062

The recommendation(s) set out above were approved/ approved as amended/
Deferred/ Rejected by on on
Signed by:
Councillor Sanders
Cabinet Member for Housing

Portsmouth City Council Homelessness Strategy

2018-2023

"Working together to prevent homelessness"



Executive Summary

Welcome to Portsmouth City Council's Homelessness Strategy for 2018 - 2023.

This strategy maintains the commitment to prevent homelessness in the city and should be read in conjunction with the Street Homelessness and Rough Sleeping Strategy 2018-2020. The council plans to review and combine both strategies on expiry of the Street Homelessness and Rough Sleeping strategy.

With new duties placed on local authorities by the Homelessness Reduction Act (2017), the city council aims to work closely with its partners to be able to prevent homelessness whenever possible. This approach aligns with the city council's corporate priority, which outlines the desire to:

"Make Portsmouth a city that works together, enabling communities to thrive and people to live healthy, safe and independent lives"

In line with the corporate vision, and in response to the problems of rough sleeping, the city council has developed a model ('Accommodation First, Not Accommodation Only') and a strategy (the Street Homelessness and Rough Sleeping Partnership Strategy 2018-2020) that informs the approach to supporting anyone facing homelessness in the city. This strategy recognises that people often need more than just a place to live to be able to live healthy, safe and independent lives.

It is vital to work together to tackle the causes and effects of homelessness. This model captures the commitment evident across the city already to provide help and support through the various agencies and community support available. The city council want to build on this to enhance, support and co-ordinate the city to work together to prevent homelessness.

To achieve this, five key aims of the strategy have been identified:-

- 1. Prevent Homelessness
- 2. Reduce rough sleeping
- 3. Relieve homelessness
- 4. Sustain tenancies
- Direct the strategy

The city council is committed to working together to prevent and relieve homelessness in Portsmouth wherever possible.



Consultation

Consultation on this strategy took place between 30th January and 30th April 2019.

The primary channels of communication were as follows.

- Placing a copy of the draft strategy on the city council's website.
- The decision to approve the draft strategy was made at a council meeting which was open to the public and promoted.
- Creating a monitored email address for responses.
- Promoted by the Tackling Poverty steering group which brings together a range of groups to talk about poverty issues within the city.
- Proactive emails to a range of organisations who would be considered to likely have an interest in the strategy.

The city council asked to hear from anyone who has an interest in the issues surrounding homelessness in the city, either in response to this draft strategy, or with other constructive information which could have been used to form the final strategy and action plan.

The main three questions posed to all consultees wereas follows:

- 1. Are the five strategic aims of the strategy, set out in Part Two of this document, correct and fit for purpose? If not, why not and what should they be?
- 2. Are the actions in the draft action plan correct? What further actions should be considered and why?
- 3. What oversight and monitoring structures should be in place to ensure that this strategy is delivered? We are interested to hear from organisations who believe that they have a role to play in supporting this function.

The council received eight substantive responses by email, of which three came from other functions within the city council.

The council received no responses in writing.

A key theme found across the consultation feedback related to the need for closer working relationships between agencies, for example between the local authority and the private sector, between statutory agencies and non-statutory agencies, and between health and learning disability services and homelessness services.

A further, prevalent theme of the consultation responses was an emphasis of the importance of considering the specific needs of certain groups of people, for example those with autism, learning disabilities, physical and mental health problems, or rough sleepers. Responses highlighted the need to understand how such characteristics



could affect people when homeless, and to understand what support people might need in order to effectively sustain accommodation.

These themes from the feedback has influenced the final strategy. Section 5 of the strategy details how housing assessments and housing plans for those threatened with or experiencing homelessness should be informed by the individual needs of that person, and by the views of any relevant professionals or supporting agencies. They should be holistic, taking into account any specific vulnerabilities or support needs that might relate to such characteristics as learning disabilities, health problems or substance misuse issues.

The action plan underscores the need for closer working between partner agencies (for example actions number 2 and 9), and the need to tailor assistance according to the specific needs of applicants (for example actions number 14 and 15, which were both added following consultation).



1. Overview

- 1.1. Section 1 of the Homelessness Act 2002 requires housing authorities to publish a homelessness strategy. This strategy develops from and builds on the previous homelessness strategy and its focus on preventing homelessness in Portsmouth. It defines a clear model of intervention and support: 'Accommodation First, not Accommodation Only' (see p.8, Fig 1). This model of approach promotes the need to fully understand the individual circumstances which cause homelessness, and to offer a tailored response to support people to resolve their housing need, and sustain accommodation. The fundamental premise of the model is to ensure that life events do not result in having nowhere to live.
- 1.2. The strategy demonstrates the city council's understanding of, and approach to, responding to the complexity of homelessness. It recognises the causes of homelessness, and the potential impact of its consequences on individuals and their families.
- 1.3. Homelessness has significantly increased across England over the last decade¹. Between 2009 and 2017 local authorities experienced a 48% increase in statutory homelessness, a 60% increase in the provision of temporary accommodation and 169% increase in people sleeping rough across its towns and cities².
- 1.4. A national, cross-party parliamentary enquiry³ into the causes of homelessness concluded that homelessness 'is not caused by any one single issue, and tackling it therefore requires a multi-faceted approach and collaborative leadership'. Causes can be roughly divided into those that are structural/societal and personal/individual.
- 1.5. Events that could lead to homelessness, such as a relationship breakdown or a tenancy coming to an end, are everyday life experiences that anyone could face. However, not everyone has the necessary resources or social support networks available to them to resolve their situation and avoid homelessness. Individuals who do not have the means to immediately respond to these events, or who have additional vulnerabilities and needs that leave them overwhelmed by the experience of facing homelessness find it much more difficult to resolve their own situation.

¹ Homelessness, National Audit Office, 2017

² The Homeless Monitor: England, Crisis, 2018

³ Homelessness, House of Commons CLG Committee, 2016



- 1.6. Prevention continues to be the driving force of the city council's strategy to tackle homelessness, recognising the financial impact of dealing with the consequences of homelessness⁴ and also prevention's ability to create positive outcomes for those affected by homelessness.
- 1.7. The focus on prevention has been further supported by the introduction of the Homelessness Reduction Act 2017, which was implemented in April 2018. The Act asserts the role and responsibility of local authorities to prevent and provide early intervention for anyone facing homelessness. This includes a 'duty to refer' requirement for many statutory partner agencies (for example probation, health services, social care) to ensure that help and support can be offered to anyone facing homelessness at the earliest opportunity.
- 1.8. The success of this strategy will not be without its challenges, particularly in ensuring there is sufficient availability of suitable and affordable accommodation. Provision of and access to accommodation remains a significant strategic component to the city council's ability to achieve its aim of preventing homelessness.

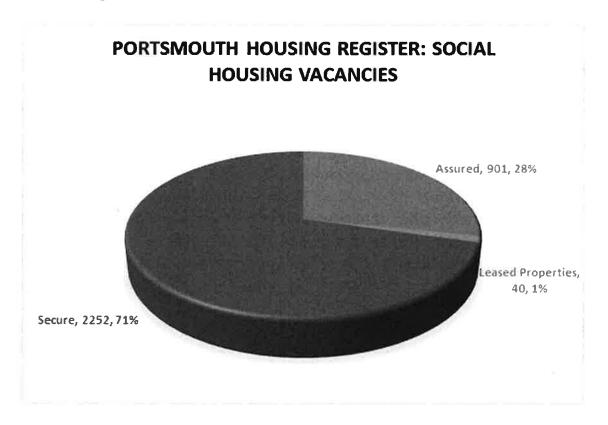
⁴ Making every contact count, DCLG, 2012



PART ONE

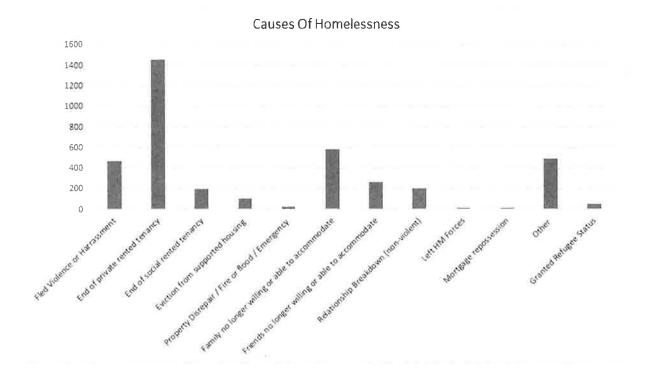
2. Portsmouth: Homelessness in context - the local picture

- 2.1. Between April 2016 and March 2019, the increase in the number of people approaching the city council's Housing Needs, Advice & Support team for help has highlighted the increased challenges faced by residents to meet or respond to changes in their housing circumstances.
- 2.2. The city council's housing register received 3193 social housing vacancies to let between April 2016 and March 2019, a decrease of 1320 properties from the previous 3 years. It has also seen a rise in the number of people applying for social housing over the last two years. In August 2016, 1677 people were waiting for an offer of a home. At the time of writing this strategy, 2374 applications are waiting, equating to a 41% increase in demand for social housing.



2.3.Between April 2016 and March 2019 Portsmouth received 3862 homeless applications from people who were homeless or threatened with homelessness. For a large number of those applications, a privately rented assured shorthold tenancy coming to an end was the cause of homelessness.





2.4.Of these applications:

- 514 households were helped to secure alternative, or their existing, accommodation, meaning that their threat of homelessness was prevented or relieved;
- 1352 households were accepted to be owed a duty to be provided with long term, settled accommodation;
- 1996 either did not qualify for assistance in the form of settled accommodation, disengaged from the process or required advice only.
- 1083 households were provided with emergency accommodation during the assessment process. 112 homeless households were provided with long term self-contained temporary accommodation while settled accommodation was found.
- 2.5. Further, the annual national Rough Sleeping Count identified **37** individuals sleeping on the city's streets on a single night in **2016**, increasing to **42** individuals in **2017**, and decreasing to **19** in 2018.
- 2.6. A Homelessness Working Group was established in Portsmouth in April 2017 with the aim of understanding the increase in the numbers of people becoming homeless. This coincided with a period where Portsmouth was experiencing a marked increase in the number of people sleeping rough on its streets. In response, the Group undertook a review of homelessness, with a particular focus on the needs of single adults.



- 2.7. The review incorporated the Safer Portsmouth Partnership's Complex Needs work-stream and Housing Needs, Advice & Support's Review of Supported Housing. The Complex Needs work and Review of Supported Housing Review informed the Group's review and identified the need to develop a Street Homeless and Rough Sleepers Partnership Strategy, which was endorsed by the city council in September 2018. This strategy seeks to develop a coordinated response across the city, recognising the need for a collaborative approach across statutory and non-statutory services in both understanding the appropriate response to help prevent rough sleeping in Portsmouth.
- 2.8. The Ministry of Housing, Community and Local Government launched its national Rough Sleeping Strategy⁵ in August 2018 https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment data/file/733421/Rough-Sleeping-Strategy WEB.pdf) with a commitment to halve the number of people sleeping rough by 2022 and eliminate it by 2027.
- 2.9. The city council was one of 83 local authorities to be awarded additional funding as part of the national strategy's Rough Sleeping Initiative, to support local plans to reduce rough sleeping. The funds will expand the support on offer to people who are sleeping rough or at risk of sleeping rough, in line with the Accommodation First not Accommodation Only model approach to homelessness.
- 2.10 The Street Homeless and Rough Sleepers Partnership Strategy 2018-2020 also outlines the working model 'Accommodation First not Accommodation Only'. This model (Fig 1) has been further developed to underpin the prevention focus of this strategy, ensuring that a cohesive offer of help is available to anyone facing homelessness.
- 2.11 Additional challenges come in the form of the supply and affordability of accommodation for those on welfare benefits or on low incomes. Homelessness as a result of eviction due to rent arrears is often due to the affordability of the accommodation.

⁵ Tough Sleeping Strategy, MHCLG, 2018



Accommodation First not Accommodation Only 1: UNDERSTANDING THE CUSTOMER **EMERGENCY** STATUTORY HOUSING **AGENCIES** ACCOMMODATION **OPTIONS** PERSONALISED HOUSING PLAN 2: ASSESSMENT AND SUPPORT UNIVERSAL COMMUNITY SERVICES SUPPORT **ASSESSMENT** PRIVATE (Public and Voluntary Sector) SECTOR AND **HOUSING PANE SERVICE** PORT SMOUTH HOUSING REGISTER SUPPORTED OPTION S HOUSING (homeless pathways) PRIVATE HOUSING TENANCY RENT BOND. SOCIAL HOUSING TENANCY DIRECT NOMINATION' 3: CONSISTENCY AND SUSTAINABILITY Ongoing Ongoing Support Support

Fig 1 'Accommodation First not Accommodation Only' schematic



Portsmouth's housing market

- 3.1.Portsmouth is the most densely populated city outside of inner London, with around 207,000 residents. Of the 87,000 households in the city, around a fifth live in social rented housing and there is a higher than average proportion of terraced housing. It also has a University which caters for around 23,000 students.
- 3.2. There are approximately 700 empty properties identified in Portsmouth. Of this total approximately 130 properties are identified as those where the city council has any legislative powers to take action and bring them back into the housing market (whether for purchase or rent). Legislation restrict the number of empty property situations where the local authority can take enforcement action. The city council published its an Empty Properties Strategy in 2019. This strategy looks to explore ways to enhance the authority's advice and support offer to owners of empty homes to encourage them to take steps to make the property available for occupation. This can be by sale to get it back into use via home ownership, via the private rental market or through leasing the property to the council.
- 3.3. Working in collaboration with its partners, the city council takes a 'Portsmouth First' approach to property investments, as outlined in its corporate priorities. Attention is also given to making sure there are more good quality homes that local people can afford, including council homes.
- 3.4. The city council also seeks to utilise all opportunities to develop further accommodation to increase the availability of housing to meet the needs of the city.
- 3.5 Rents in the private sector have increased and most landlords require a rent deposit, rent in advance and a guarantor. These factors are barriers for many households on welfare benefits or low incomes trying to access the private rent market.



4 Household income and poverty

4.1. The city includes some of the most deprived areas in England. Research⁶ has found that: "Poverty, particularly in childhood, is by far the most powerful predictor of homelessness in early adulthood. Health and support needs, such as serious drug use, also contribute to the risks, but their statistical explanatory power is less than that of poverty".

		Of which, how many			
Postal area	Number claiming HB	are in employment	have a rental liability greater than their HB	have been awarded DHP to help meet their rental liability	
PO1	4195	868	1726	118	
PO2	3407	982	1924	128	
PO3	985	331	562	32	
PO4	2216	648	1377	70	
PO5	3088	621	1331	85	
PO6	2609	661	1307	87	
P07	268	19	85	3	
PO8	428	63	114	5	
PO9	2216	340	856	69	
TOTAL	19412	4533	9282	597	

- 4.2.The private rented sector now comprises more properties than social housing provision in the city. Affordability of housing has therefore become a significant feature of the options available to people and of the causes of homelessness in Portsmouth, with rents increasing while incomes are at risk from welfare reform. The city council's Tackling Poverty Strategy recognises the significance of financial deprivation for many households across the city. The impact of welfare reforms for Portsmouth residents has significant consequences for low income households in terms of their ability to meet essential costs relating to housing, energy and food⁷. This reinforces that a key consideration for this strategy is the availability of affordable, private rented sector accommodation, and the need to work with landlords to address the shortfall between Local Housing Allowance entitlement and rental charge.
- 4.3. Four of the priorities of Portsmouth's Tackling Poverty Strategy (2015 -2020) that closely align with the focus of this strategy are:
 - Priority One Improving our children's futures
 - Priority Three Helping residents to be financially resilient.
 - Priority Four Helping people move out of immediate crisis, but also helping them to solve their problems longer term.

⁶ Homelessness in the UK: Who is at most risk?, Bramley and Fitzpatrick, 2017

⁷ The Impact of Welfare Reform in Hampshire, Bill Sargent Trust, 2013



- Priority Five Improving residents' lives by recognising the links between poverty and health inequalities.
- 4.4. Housing plays a significant part in the health and wellbeing of our residents. It remains vital that the strategy to prevent homelessness is aligned with the Health and Wellbeing strategy for the city to help residents resolve health challenges, ensuring the provision of good quality accommodation that promotes and supports wellbeing.
- 4.5.Portsmouth's Health and Wellbeing Strategy highlights the feature of homelessness alongside a multitude of circumstances for some of the most vulnerable members of our community. Learning from the Complex Needs work concludes that severe and multiple deprivation (SMD) means homelessness coexists alongside adverse childhood experiences, substance use and mental health needs for a number of people, which makes resolving their housing needs more challenging.



5 Portsmouth: Homelessness advice and support

- 5.1 .Portsmouth's Housing Needs, Advice & Support service is the central point for anyone seeking help and advice in respect of a housing issue or need. The local authority's statutory responsibility to assess the needs of residents who are experiencing homelessness has been further extended, following the introduction of the Homelessness Reduction Act 2017. This offers the opportunity to look at options to prevent and relieve homeless situations at the earliest opportunity, whilst retaining the long standing statutory duty to reach a decision about any other statutory duties the local authority may owe a homeless applicant where prevention or relief options are not achievable.
- 5.2.The Homelessness Reduction Act has extended the local authority's responsibilities to prevent people becoming homeless. The Act amended Part VII of the Housing Act 1996 to include duties for the prevention and relief of homelessness which emphasises the duty to 'help to secure' accommodation for people who are homeless or threatened with homelessness. This does not mean that the local authority has a duty to directly find and secure accommodation, but rather involves the local authority working with people to agree reasonable steps to be taken by the council and applicant respectively in order to find and secure suitable accommodation.
- 5.3. Key to the success of this preventative focus is early identification and early help. The Homelessness Reduction Act outlines a 'duty to refer' requirement for some public bodies, including many partner agencies including hospitals, prisons, social care and the Job Centre. The city council is a signatory to a Hampshire-wide duty to refer protocol, recognising the cross boundary use of many of these services and institutions to ensure we are working closely with our partner agencies and neighbouring local authorities to identify and respond to anyone threatened with homlessness at the earliest opportunity.
- 5.4.The city's Private Registered Providers (PRPs) of social housing are embracing a 'commitment to refer', to mirror the duty to refer requirement of specified public authorities. They have responded to this by developing prevention teams to work closely with the local authority as they seek to support their tenants to avoid eviction action becoming necessary.
- 5.5. Housing Needs, Advice & Support has made additional funding available to enable officers to work flexibly and creatively with individual circumstances in developing Personalised Housing Plans (PHPs) to prevent homelessness. The PHPs contain agreed steps for the council to take and steps for the person threatened with homelessness to take in order to try and prevent homelessness. Officers are encouraged to consider innovate solutions to prevent incidences of homelessness.



- 5.6.The steps agreed in PHPs should follow a full and comprehensive assessment of what type of accommodation a person needs, and what support they would benefit from in order to sustain accommodation. Assessments will vary from case to case but they should be informed by the specific circumstances of the person threatened with homelessness, and any relevant professionals or supporting agencies who can provide relevant advice.
- 5.7. Assessments (and the resulting PHPs) should be holistic and take full account of any vulnerabilities the person has. The assessments should be tailored to account for any support needs, for example and needs arising from physical or mental health problems, learning disabilities, or substance misuse issues.
- 5.8.To enhance its early help offer, particularly to families and young people, Housing Needs, Advice & Support works collaboratively with the city council's Children's Social Care service to identify, at the earliest opportunity, families and 16/17 year olds who need some additional help beyond accommodation needs. Arrangements are in place to refer households with children to *Early Help* services where preventing homelessness is possible with specific identified support.
- 5.9.The Portsmouth Staying Close Project has been set up by Children's Social Care, with funding support from the Department for Education. The project has been developed from research which shows that young people who have been in care experience far poorer life outcomes than their peers. The purpose of the project is to enhance the development of life skills for young people, better preparing them as they progress on to living independently of support and sustaining accommodation.
- 5.10 The city council is also exploring opportunities to prevent homelessness as a result of inpatient admission or any resulting change in health circumstances affecting suitability of housing.
- 5.11 The Homelessness Reduction Act's duty to refer and PRPs' commitment to refer will further enhance Housing Needs, Advice & Support's ability to respond proactively to situations.
- 5.12 The city council commissions a service (currently with Advice Portsmouth) for its residents to obtain advice and support on a wide range of services, including advice on tenancy management and handling financial difficulties. This offers the opportunity to prevent these difficulties escalating and impacting on housing circumstances. Alongside this commissioned service, there are a number of voluntary agencies, for example Citizens Advice Portsmouth, who

work proactively in offering advice, guidance and support to people facing difficult circumstances that could result in homelessness.



- Prison release. Portsmouth City Council has developed and maintains a
 good working relationship with probation and Community Rehabilitation
 Company services, particularly in working together to support individuals
 who have served long custodial sentences or are considered high risk
 offenders. However, there are challenges where prison release planning
 relates more to lower risk individuals and those on shorter sentences.
- Care leavers. To prevent young people leaving the local authority's care and finding themselves with nowhere to live, the Staying Close Project will provide accommodation to support young people through the transitional period as they leaving care plan progresses.
- Veteran Outreach Support. There is a Veterans Outreach Support provision based in Portsmouth, offering a monthly drop in for people to access advice on a variety of issues, including health, finances and employment. Working closely with this service provides the opportunity for the local authority to identify people who require support to prevent homeless situations from arising or explore options to relieve homelessness.
- 5.13 Portsmouth has a well-established supported housing provision which consists of three pathways:
 - families:
 - young people;
 - adults.
- 5.14 A recent review of the adult pathway highlighted the need to develop a different approach to understanding individual circumstances and providing support to promote the long term sustainability of accommodation and break the cycle of repeat homelessness.
- 5.15 Voluntary sector services in the city have established *Circles of Support*. (https://theyoutrust.org.uk/service/advice-services/help-through-crisis/). This offer of support is provided through outreach or via six main foodbanks in the city, and is available to anyone in crisis and facing hardship in relation to circumstances including debt and homelessness.
- 5.16 Additional services for single people at risk of, or who are, sleeping rough are available through our Homeless Day Service, which is commissioned by the city council as an extension of the Housing Needs, Advice & Support service, with a specific focus on providing advice and support to people with additional and/or complex needs associated with rough sleeping. This service includes outreach



work for individuals who find accessing services difficult. The day service is currently supported with the provision of a Homeless Night Service, which offers upto 49 overnight bed spaces.

- 5.17 Portsmouth City Council is a signatory to the Armed Forces Covenant. The covenant is a promise to people who serve or have serviced in the British military that they will not be disadvantaged by their service. In 2016, the Solent Armed Forces Partnership Board (SAFPB) was formed to oversee local delivery. In respect of the issue of homelessness, whilst there has been a reduction in the number of street homeless ex-service personnel, the SAFPB highlights that some veterans struggle to secure suitable, affordable housing after service.
- 5.18 The existing MOD housing offer is scheduled to transform to the Future Accommodation Model (FAM), a model that will offer a broader range of housing opportunities to align the provision with that of the general population in terms of finding accommodation and meeting housing related costs. It is not yet clear how this change in approach could impact on local housing demand or support to prevent homelessness.
- 5.19 Portsmouth City Council's housing waiting list is the route to being allocated social housing in the city. The eligibility and qualification criteria are set out in the Portsmouth Housing Allocation Scheme. Portsmouth experiences demand that is greater than the supply of social housing, meaning waiting times are often a barrier to this being a realistic option to relieve homelessness.
- 5.20 Portsmouth City Council works alongside the private rented sector to explore housing opportunities to prevent and relieve homelessness. To develop opportunities to enhance this relationship, Portsmouth has developed 'Rent it Right', a website for landlords and tenants providing information and advice, and the facility for accredited landlords to advertise their properties. The city council is in the process of developing a variety of offers for private sector landlords to help remove some of the current barriers for homeless households trying to access the private sector. This may include a letting agency service, a full property management service, or a rental top-up arrangement for some households on benefits. Rent it Right will be the platform for working in partnership with private sector landlords and for advertising landlord offers.
- 5.21 As outlined already in the Accommodation First not Accommodation Only model approach, support to sustain accommodation forms a key element to this approach to prevent homelessness from re-occurring, which historically has been a regular pattern of their housing cycle. Portsmouth City Council has well established supported housing pathways in the city for young people, adults and families. The supported housing review of the contract and commissioning



- ofexisting supported housing provision for adults has led to a different approach to the offer of support within this context.
- 5.22 Using the Rough Sleeping Initiative funding, 'floating support' provision has been enhanced, to reflect the Accommodation First not Accommodation Only ethos for adults who secure accommodation in the private rented sector and need additional support to sustain the tenancy.
- 5.23 Portsmouth City Council's housing management teams have undergone a process of change over the last decade, evolving the approach to social housing tenancy management to understand what tenants need to help them sustain their tenancy.



6 Current context of homelessness in Portsmouth: A summary

- 6.1. The number of people sleeping rough in the city, along with the increased need to provide emergency accommodation such as B&Bs for people, and the limited availability of permanent housing are all significant issues for the city. They all highlight the need to enhance our work to prevent incidences of hoemelssness in the first place, as well as the need to make more homes available.
- 6.2. A settled, secure home is the basis from which other support can be achieved and maintained. Alignment with the Tackling Poverty and Health and Wellbeing strategies facilitates the opportunity for residents to have a stable housing situation from which to improve their wellbeing and financial resilience.
- 6.3. It is from gaining a full understanding of the context of homelessness in Portsmouth that the strategic aims and priorities identified in Part Two of this document have been formed.



PART TWO

Strategic Aims:

- 1. Prevent Homelessness
- 2. Reduce Rough Sleeping
- 3. Relieve Homelessness
- 4. Sustain Tenancies
- 5. **Direct** the strategy

Priority One - Prevent homelessness

Developing meaningful personalised housing plans with people, working flexibly and creatively with individual circumstances.

Working collaboratively with our partners in being able to identify and be responsive to housing need at the earliest opportunity.

Exploring initiatives that can provide responsive joined up arrangements where people are leaving environments such as the armed forces, hospital, prison or care.

Priority Two - Reduce Rough Sleeping

Working together as a city to take an 'Accommodation First Not Accommodation Only' approach to support and safeguard anyone sleeping or at risk of sleeping on the streets of Portsmouth.

Priority Three - Relieve homelessness

Developing meaningful personalised housing plans with people that work flexibly and creatively with individual circumstances to relieve homelessness.

Ensuring that social housing accommodation is utilised as effectively and equitably as possible.

Building on 'Rent It Right' and its collaborative approach between the Local Authority and Private Landlords to develop opportunities to provide good quality, affordable accommodation across the city.

Aligning the Local Plan with this strategy to maximise the contribution to reducing homelessness of all new housing and redevelopment.



Priority Four - Sustain tenancies

Putting our learning into practice to inform how we commission and contract support provision to help people sustain accommodation.

Developing collaborative and multi-agency working relationships that help people build resilience.

Extending the reach of the approach of social housing tenancy management to the private rented sector; understanding what help tenants need to sustain their tenancy.

Priority Five - Direct the strategy

Coordinating a collaborative group to provide direction and oversight for the strategy, to agree the action plan and support those with the political, strategic and operational responsibility for delivery.

Responding to changing needs and issues by reviewing the priorities of the strategy as required.



PART THREE

An action plan will be agreed and developed by the Health and Wellbeing Board to progress the priorities.

This document only proposes a number of actions that currently are, or could in the future, support the delivery of a successful strategy. The Health and Wellbeing Board should identify timescales, decide what success would look like, and how partner organisations could work closely together in order to support its delivery.

Proposed Action	CAugata aut	
<u>-</u>	Strategic Priorities	Timescale
Reduce the use of B&Bs and hotel as emergency temporary accommodation.	1	Already started. Complete end spring 2021
Develop the working relationship between partner agencies to inform and develop practical and effective Personalised Housing Plans (PHPs)	1,5	Ongoing
Work with advice services to make sure more residents at risk of homelessness are identified at an early stage, when support could prevent homelessness.	1,2	Ongoing
Work closely with welfare benefit teams to be able to work proactively in the prevention of homelessness situations arising.	1	Ongoing
Identify and develop collaborative working with statutory services.	4	Ongoing
Work with the private rental sector to explore how additional advice, support or guidance could increase availability and affordability for tenants	3,4	Autumn 2019 onwards
Explore innovative funding solutions to help people access private rented sector.	3	2020
Use our learning from the review of supported housing services to inform the contract and commissioning process of all supported housing services.	4,5	Already started. Complete by summer 2020
Develop working relationships between different partner and stakeholder groups, including policies and procedures, to work together to help prevent homelessness or sustain accommodation.	5	Already started, ongoing



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10. Explore the potential to extend the Local Authority Housing tenancy management approach to offer similar support in the private rented sector.		2020
11. Clearly signpost rent deposit schemes available to those who become homeless.	1,3	Autumn 2019-Spring 2020
12. Understand the role guarantors have in helping people facing homeless to access the private rent sector.	1,3	Autumn 2019-Spring 2020
13. Increase information for landlords and tenants on good tenancy management with the aim of reducing homelessness.	1,4	Ongoing
14. Ensure members of council staff have a good understanding of the particular needs of certain client groups (e.g. people with learning disabilities, autism, mental health problems, and those experiencing domestic abuse) and deliver services accordingly.	3	Ongoing
15. Understand the specific housing related needs of those who are experiencing or have experienced domestic abuse, and shape services accordingly.	3,4	Ongoing

Produced by:

Housing Needs, Advice & Support

Portsmouth City Council

Guildhall Square

Portsmouth

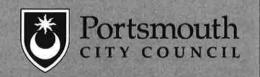
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023 9283 4989

www.portsmouth.gov.uk







Equality Impact Assessment

Full assessment form 2018 www.portsmouthccg.nhs.uk www.portsmouth.gov.uk Directorate: Housing, neighbourhood & building services Service, function: **Housing Options** Title of policy, service, function, project or strategy (new or old): Portsmouth Homelessness Strategy 2018 - 2023: Working together to prevent homelessness Type of policy, service, function, project or strategy: Existing New / proposed Changed Lead officer Shane Galvin (Housing Policy and Quality Manager) People involved with completing the EIA: Teresa O'Toole (Operational Support Manager)

and Support)

Shane Galvin (Housing Policy and Quality Manager)
Sharon George (Interim Head of Housing Need, Advice

Introductory information (Optional)

This strategy has been developed in line with the statutory requirement as outlined in the Housing Act 1996. It is a statutory requirement for all Local Authorities to have in place a strategy to address the homelessness needs faced by its residents, and ensure it's Housing Service is meeting its statutory function in making accessible housing advice and help for anyone (eligible for public assistance) in need of this support.

Step 1 - Make sure you have clear aims and objectives

What is the aim of your policy, service, function, project or strategy?

This EIA relates to the development of a Homelessness Strategy for the city of Portsmouth. In developing this strategy, due regard has been given to the aims of the Equality Duty under the Equality Act 2010 s140 and specifically the need to eliminate unlawful discrimination and advance equality of opportunity between people who possess particular protected characteristics and those who do not.

The homelessness strategy incorporates the 'Accommodation First not Accommodation Only model introduced by the Street Homelessness & Rough Sleepers Partnership Strategy 2018-2020. This model seeks to understand the circumstances of each individual/household and offer support, jointly developing a personalised housing plan, tailored to individual need. The guiding principle of Portsmouth's homelessness strategy is ensuring help and support is offered at the earliest opportunity to avoid people losing their home or becoming homeless. The introduction of the Homelessness Reduction Act 2017 reinforces Portsmouth's continued strategic focus on the prevention of homelessness.

Who is the policy, service, function, project or strategy going to benefit or have a detrimental effect on and how?

Homelessness is defined as "having no accommodation available for his occupation" (Housing Act 1996, Part 7)

Portsmouth has seen an increase in demand for its homelessness and housing advice services, with a 41% increase in demand for social housing seen over the last 3 years and 3862 homeless applications made. Portsmouth City Council continues with a strategic focus on the prevention of homelessness, by supporting local people to resolve issues that could result in the loss of their home.

The strategy comprises of five strategic aims:

- 1. Prevent Homelessness
- 2. Reduce Rough Sleeping connected to the Street Homelessness and Rough Sleeping Partnership Strategy 2018 2020
- 3. Relieve Homelessness
- 4. Sustain Tenancies
- 5. Direct the strategy

This strategy will benefit anyone (eligible for public assistance) with a 'local connection' (as defined by the Part 7 of the Housing Act 1996) to the city who faces homelessness, or who find themselves in a homeless situation. Its aim is to prevent homelessness wherever possible, or to support people to find a suitable home to relieve homelessness. The extension of the legislative duties in 2017 supports the Local Authority's desire to focus its strategic plan on the prevention and relief of homelessness.

This strategy aligns with Portsmouth's inaugural Street Homelessness & Rough Sleepers Strategy 2018 - 2020, ensuring that services available to support people at risk of or who become homeless offer help and support in a way that understands individual circumstances to meet individual needs.

The Homelessness Reduction Act 2017 requires all housing authorities to extend its legislative duties in its offer of housing advice and support to anyone threatened with or who find themselves in a homeless situation, and who are eligible to access public services, ensuring that they do so at the earliest opportunity. This extension places a 'Duty to Refer' requirement on other public bodies, such as health and social care, to ensure that early identification of possible and existing homeless situations are made and opportunities to help and support people are acted upon. This is achieved by taking an individual approach and developing a Personalised Housing Plan with customers.

This strategy will enable the Local Authority to better meet the needs of the people of Portsmouth, enabling a more flexible offer of help, tailored to meet individual need, for anyone (eligible for public assistance) facing homelessness or who is in a homeless situation.

This strategy will further promote collaborative working with statutory and non-statutory partners to tackle the often complex issues that people facing homelessness experience, as it is often not just about finding somewhere to live.

It is anticipated that this strategy will expand opportunities to prevent and relieve homelessness, reducing the number of people becoming homelessness and facing the additional consequences resulting from this experience.

What outcomes do you want to achieve?

Identify households who may be at risk of losing their accommodation at the earliest opportunity Increase the number of people who access help as early as possible to avoid losing their home Reduce the number of people who require emergency accommodation provision Reduce the number of people who experience repeat homelessness

What barriers are there to achieving these outcomes?

Engagement with households at the earliest opportunity to offer support to be able to prevent homelessness

Limited options to that cater to individual circumstances in preventing homelessness Limited affordable accommodation to meet demand/need

Step 2 - Collecting your information

What existing information / data do you have? (Local or national data) look at population profiles, JSNA data, surveys and patient and customer public engagement activity locally that will inform your project, national studies and public engagement.

JSNA

Housing Needs, Advice and support database

Housing Benefit

H-Clic (National database of homelessness demand)

Using your existing data, what does it tell you?

Increasing numbers of people making homeless applications, with over 50% the result of receiving notice to end their private rented sector tenancy

Limited numbers of homelessness prevention

An increase in the number of households where the provision of emergency accommodation is necessary

For single people - increased and consistent use of the emergency 'Night Bed' provision and Day Services. Annual Street Count identified 19 people sleeping rough.

Step 3 - Now you need to consult!

Who have you consulted with?

If you haven't consulted yet please list who you are going to consult with

Statutory partners
Other public sector bodies
PRPs
Voluntary Sector Services
Local Residents

Please give examples of how you have	or are going	to consult wit	h specific groups or
communities e.g. meetings, surveys			

'Email mailshot' to all relevant stakeholders, both statutory and voluntary sectors.

Included as an agenda items at multi agency stakeholder meeting forums (eg Tackling Poverty Forum; Health and Wellbeing Board)

Made the draft strategy document available via PCC's website for comments/feedback from the local community

Step 4 - What's the impact?

Is there an impact on some groups in the community? (think about race, gender, disability, age, gender reassignment, religion or belief, sexual orientation, sex, pregnancy and maternity, marriage or civil partnerships and other socially excluded communities or groups)

Generic information that covers all equality strands (Optional)

Anybody can become homeless and experience 'hidden homelessness' (ie sofa surfing) or rough sleeping. The Homelessness Act (2002) introduced the power for Local Authorities to prevent homelessness for those households that do not meet the eligibility criteria for 'priority need' status and where the homelessness is unintentional.

Part 7 on the 1996 Housing Act sets out the powers and duties of housing authorities to provide advice and assistance to anyone (eligible for public assistance) making an application to obtain accommodation resulting from homelessness or a threat of homelessness.

The Homelessness Reduction Act 2017 places a set of duties on Housing Authorities to intervene at earlier stages to prevent homelessness and to take reasonable steps to prevent and relieve homelessness for all eligible applicants, not just those who meet the priority need criteria under the Act.

Ethnicity or race

Portsmouth is an ethnically diverse city with black, asian and minority ethnic (BAME) residents comprising 16% of the total population according to the 2011 Census

Housing Needs, Advice and Support does not collect data on ethnicity or race, and this was not a theme that came out of the consultation activity undertaken

G	en	d	er	reassignment
_		•		

No	data	is	held	about	gender	identity
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Age

Eligibility to make a homeless application to a Local Housing Authority starts from 16 years old. Anyone aged 16 to 18 would be considered a 'child in need' in the first instance and their homelessness circumstances is assessed in collaboration with Children's Social Care to ensure age appropriate support is provided

Disability

In Portsmouth approximately 20% of the population has a disability that affects their day to day activities.

Under the Equality Act s.149 the Council has a duty to have due regard to the need to eliminate unlawful discrimination and to advance the quality of opportunity and foster good relations between people who share a protected characteristic and those who do not. This includes meeting the needs of people with disabilities and it may need to involve treating people with disabilities more favorably that people who do not have a disability.

People facing a homelessness situation are likely to face multiple disadvantages, including mental and physical health issues, learning disability, drug and alcohol misuse, experiences of violence and abuse

Religion or belief

This data is not	currently	collected
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Sexual orientation

It is estimated that between 5 & 7% of the population identify as lesbian, gay or bi-sexual. However there is no hard data to support this as a national census has not captured this information.

This data is not currently collected locally	

Sex

According to the mid-2011 population estimates by the ONS, the gender split is roughly 50:50

Marriage or civil partnerships

Bedsit and studio flats are more affordable for couples accessing Local Housing Allowance/the housing element of Universal Credit however it is often challenging to secure advance rents, deposits and/or guarantor.

Local data highlights that relationship breakdown is a significant feature that results in people facing homelessness or becoming homeless

Pregnancy & maternity

Women who are pregnant would be assessed to determine any housing duties owed by the Local Housing Authority. All other relevant statutory services would be consulted, as appropriate

Other socially excluded groups or communities

The extension of the powers and duties owed by Local Authorities resulting from the Homelessness Reduction Act 2017 ensures that socially excluded groups, for example people sleeping rough, are offered support at the earliest opportunity irrespective of the priority need criteria assessment. The strategy also identifies the need to understand the specific housing related needs faced by people experiencing domestic abuse and ensure that services are shaped to be able to appropriately respond.

Note:Other socially excluded groups, examples includes, Homeless, rough sleeper and unpaid carers. Many forms of exclusion are linked to financial disadvantage. How will this change affect people on low incomes, in financial crisis or living in areas of greater deprivation?

Health Impact

Have you referred to the Joint Needs Assessment (www.jsna.portsmouth.gov.uk) to identify any associated health and well-being needs?

-		
*	Yes	No
_		 1

What are the health impacts, positive and / or negative? For example, is there a positive impact on enabling healthier lifestyles or promoting positive mental health? Could it prevent spread of infection or disease? Will it reduce any inequalities in health and well-being experienced by some localities, groups, ages etc? On the other hand, could it restrict opportunities for health and well-being?

This strategy proposes that an individual assessment is undertaken. The purpose of the assessment will be to understand all of the circumstances of the individual/household and jointly develop a personalised housing plan, which will include where relevant engaging support to address any mental or physical health needs in addition to any other support needs the assessment identifies.

Health inequalities are strongly associated with deprivation and income inequalities in the city. Have you referred to Portsmouth's Tackling Poverty Needs Assessment and strategy (available on the JSNA website above), which identifies those groups or geographical areas that are vulnerable to poverty? Does this have a disproportionately negative impact, on any of these groups and if so how? Are there any positive impacts?, if so what are they?

For more help on this element of tackling poverty and needs assessment contact Mark Sage: email:mark.sage@portsmouthcc.gov.uk

The data from the last JSNA 2016 shows a reduction in the numbers of households in areas of deprivation who are not in employment, but there has been a vast increase in the number of people sleeping rough in the city. Eligible homeless not in priority need has risen since 2015. Twenty-two per cent of all dependent children under the age of 20 years are living in poverty, which is above the England average with levels at twice the national average in some areas of the city (Charles Dickens ward). Males in Portsmouth's most deprived areas die 9.5 years earlier than males in Portsmouth's least deprived areas; for females the gap in life expectancy is 6.0 years. In 2009-13, thirty-one per cent of all low birth weight babies were born to mothers from the most deprived twenty per cent of areas.

NHS Digital data for England shows that the number of homeless people admitted to hospitals has more than trebled in six years, increasing from 2,950 in 2012 to 10,295 two years ago. The number of patients dying in hospital after being admitted from the streets is up by three hundred and sixty-five per cent, from 26 deaths in 2011/12 to 95 in 2017/18.

Step 5 - What are the differences?

Are any groups affected in a different way to others as a result of your policy, service, function, project or strategy?

Ple	Please summerise any potential impacts this will have on specific protected characteristics		
N/A			

Does your policy, service,	function, project or strate	tegy either directly or indirectly discriminate	?
Yes ★ No			
If you are either directly or mitigate the negative impa	r indirectly discriminating	g, how are you going to change this or	
N/A			
Step 6 - Make a re	commendation b	pased on steps 2 - 5	
If you are in a position to reproject or strategy clearly recommendations.	nake a recommendation t show how it was decided	to change or introduce the policy, service, d on and how any engagement shapes your	
The Portsmouth Homelessne	ess Strategy 2018 - 2023 h	nas been consulted on.	
What changes or benefits	have been highlighted as	s a result of your consultation?	_
Strengthened the strategy's a emotional health needs. Improved recognition of the a experiences of domestic abu	approach to supporting peonousing related needs of these. eing Board as the body wh	ople who have a learning disability, or physical nose who's homelessness results from no will be accountable for this strategy and who	
If you are not in a position to the fields because complete the fields be	t o go ahead what actions elow)	are you going to take?	
Action	Timescale	Responsible officer	

responsible? Portsmouth Health &	& Wellbeing Board
	just publish your results approved by: Paul Fielding - Assistant Director of Housing
Contact number:	02392834625
Date:	18/09/2019
PCC staff-Please en	nail a copy of your completed EIA to the Equality and diversity team. We will contact

PCC staff-Please email a copy of your completed EIA to the Equality and diversity team. We will contact you with any comments or queries about your preliminary EIA.

Telephone: 023 9283 4789, Email: equalities@portsmouthcc.gov.uk

CCG staff-Please email a copy of your completed EIA to the Equality lead who will contact you with any comments or queries about your full EIA. Email: sehccg.equalityanddiversity@nhs.net

